

## Message Text

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ACTION EUR-25

INFO OCT-01 ADP-00 CIAE-00 PM-07 INR-10 L-03 NEA-10

NSAE-00 PA-03 RSC-01 PRS-01 USIA-15 TRSE-00 MBFR-03

SAJ-01 DODE-00 SS-15 NSC-10 ACDA-19 H-03 EB-11 IO-13

OMB-01 AEC-11 SCI-06 SCEM-02 RSR-01 /172 W

----- 046571

R 091643Z AUG 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC 6769

INFO USMISSION NATO BRUSSELS

AMEMBASSY LONDON

AMEMBASSY BRUSSELS

AMEMBASSY THE HAGUE

AMEMBASSY ROME

AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY LUXEMBOURG

AMEMBASSY COPENHAGEN

AMEMBASSY PARIS

AMEMBASSY LISBON

AMEMBASSY REYKJAVIK

C O N F I D E N T I A L SECTION 01 OF 02 BONN 11413

DEPARTMENT PASS TREASURY AND DEFENSE

E.O. 11652: GDS

TAGS: EFIN, GW

SUBJECT: BURDENSARING/OFFSET

1. SUMMARY: WE HAVE DISCUSSED TODAY NATO BURDEN-  
SHARING INITIATIVE IN SEPARATE CONVERSATIONS  
WITH NATO SECTION AND ECONOMIC POLICY SECTION OF  
FOREIGN OFFICE AND REITERATED POINTS MADE IN  
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AMBASSADOR RUMSFELD'S AUGUST 1 NAC PRESENTATION

AND STATE 150394. FOREIGN OFFICE REACTION WAS  
RELATIVELY PESSIMISTIC ON BURDENSARING, BUT MORE  
FORTHCOMING ON BILATERAL OFFSET. END SUMMARY

2. HARTMANN (DEPUTY DIRECTOR, NATO DESK) TOLD US  
THAT AMBASSADOR RUMSFELD'S NATO PRESENTATION HAD  
ARRIVE TWO DAYS AGO IN THE FOREIGN OFFICE AND THAT  
IT WAS STILL TOO EARLY TO OFFER MORE THAN PRE-  
LIMINARY COMMENTS ABOUT THE BURDENSARING PROPOSAL.  
WITH THIS QUALIFICATION, HE SAID THAT THE FRG  
INTENDED TO CONCLUDE A FULLY SATISFACTORY OFFSET  
AGREEMENT WITH US, BUT SAID HE HAD SERIOUS DOUBTS  
ABOUT THE PROSPECTS OF A SUCCESSFUL BURDEN-  
SHARING PROPOSAL IN NATO. US VIEWS ABOUT A  
GREATER BURDENSARING EFFORT AMON G EUROPEAN  
ALLIES IS WIDELY UNDERSTOOD THROUGHOUT THE ALLIANCE,  
AND NATO MEMBERS WOULD UNDOUBTEDLY MAKE AN EFFORT  
TO COME TO TERMS WITH THE PROBLEM. HE NOTED, HOWEVER,  
THAT HE KNEW OF NO COUNTRY WHICH, AT LEAST AT THE  
PRESENT TIME, IS FORTHCOMING IN ITS ATTITUDE TOWARD  
BURDENSARING INITIATIVE, AND FOR THIS REASON, HE  
QUESTIONED WHETHER THE RESULTS OF NATO CONSIDERATIONS  
WOULD BE ENOUGH TO HEAD OFF GROWING CONGRESSIONAL  
DEMANDS FOR GREATER BURDENSARING IN THE ALLIANCE.

3. FOREIGN OFFICE ECONOMIC POLICY SECTION NOTED  
OUR POINTS ON BURDENSARING, BUT DID NOT GIVE US  
ANY REACTION TO THEM. FOREIGN OFFICE INDICATED  
THAT INTERNAL INTRA-MINISTERIAL WORK ON OFFSET  
WAS CONTINUING AND THAT GERMAN FEDERAL SECURITY  
COUNCIL WAS EXPECTED TO AGREE ON BASIC OFFSET  
NEGOTIATING INSTRUCTIONS AT ITS SEPTEMBER 10  
MEETING. AMBASSADOR HERMES WAS PREPARED TO MEET  
UNDER SECRETARY CASEY ANYTIME AFTER THAT DATE.  
FOREIGN OFFICE OFFICIAL ASSUMES THAT FIRST INFORMAL  
CASEY/HERMES DISCUSSION WILL TAKE PLACE AT  
TIME OF NAIROBI IMF MEETING WHICH BOTH WILL BE  
ATTENDING AND THAT FIRST FORMAL NEGOTIATING  
SESSION WILL BE IN FIRST HALF OF OCTOBER EITHER

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SAJ-01 DODE-00 SS-15 NSC-10 ACDA-19 H-03 EB-11 OMB-01

SCI-06 AEC-11 IO-13 SCEM-02 RSR-01 /172 W

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R 091643Z AUG 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC 6770

INFO USMISSION NATO BRUSSELS

AMEMBASSY LONDON

AMEMBASSY BRUSSELS

AMEMBASSY THE HAGUE

AMEMBASSY ROME

AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY OSLO

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AMEMBASSY REYKJAVIK

C O N F I D E N T I A L SECTION 02 OF 02 BONN 11413

IN WASHINGTON OR BONN (THEY EXPRESSED NO PREFERENCE  
AS TO LOCATION).

4. IN RESPONSE TO OUR INFORMAL PROBING AS TO LIKELY  
GERMAN POSITION ON DETAILS OF OFFSET, FOREIGN OFFICE  
OFFICIALS GAVE FOLLOWING INDICATIONS:

(A) IT NOW LOOKS AS IF GERMAN MILITARY  
PROCUREMENT WILL BE SUBSTANTIALLY HIGHER THAN THEY  
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HAD PREVIOUSLY EXPECTED, POSSIBLY UP TO THE LEVEL

OF THE LAST AGREEMENT.

(B) GERMANS EXPECT THE BARRACKS REHABILITATION PROGRAM TO BE CONTINUED AND PERHAPS SOMEWHAT EXTENDED.

(C) GERMANS EXPECT THAT "SOMETHING CAN BE DONE" ON RHINE/MAIN AIRPORT CHARGES AND LAND TAXES.

(D) GERMANS EXPECT THAT ONLY SOME VERY MINOR ITEMS ON SCIENTIFIC COOPERATION MIGHT BE INCLUDED IN OFFSET WHICH DO NOT INVOLVE VERY MUCH MONEY AND INVOLVE PROJECTS ON WHICH THERE ALREADY NOW IS SOME GERMAN/AMERICAN COOPERATION AND A GERMAN BUDGET ALLOCATION. THEY DID NOT FORESEE THE FINANCE MINISTRY AGREEING TO ALLOCATE ADDITIONAL MONEY TO GERMAN SCIENCE BUDGET IN ORDER TO ENGAGE IN "OFFSET" PROJECTS. THEY RULED OUT AS COMPLETELY IMPOSSIBLE ANY GERMAN PARTICIPATION UNDER THE OFFSET IN A NEW US/GERMAN URANIUM ENRICHMENT FACILITY. FOREIGN OFFICE OFFICIALS MENTIONED THAT FRG WOULD BE VERY MUCH INTERESTED IN INCLUDING IN OFFSET GERMAN PURCHASES OF ENRICHED URANIUM NOW BEING NEGOTIATED BY NUKEM WITH THE USAEC OUTSIDE OF THE OFFSET FRAMEWORK.

HILLENBRAND

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EO Systematic Review  
30 JUN 2005

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